KISII COUNTY ANNUAL CAPACITY & PERFORMANCE ASSESSMENT (ACPA) REPORT

From

24th July to 28th July 2017

Presented by Lead Consultant

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ACRONYMS

ACPA - Annual Capacity and Performance Assessment

ADP - Annual Development Plans

CB - Capacity Building

CEC - County Executive Committee

CFAR - County Financial and Accounting Report

CGK - County Government of Kisii

CIDP - County Integrated Development Plan

CO - Chief Officer

CPG - County Performance Grants

EA - Environmental Audits

EIA - Environmental Impact Assessment

EMCA - Environmental Management and Coordination Act

FS - Financial Secretary

FY - Financial Year

HRIS - Human Resource Information System

ICT - Information Communication Technology

IPSAS - International Public Sector Accounting Standards

KDSP - Kenya Devolution Support Programme

KRA - Key Result Area

LAIFOMS - Local Authorities information Financial Operations and management Systems

M&E - Monitoring and Evaluation

MAC - Minimum Access Conditions

MODP - Ministry of Devolution and Planning
MPC - Minimum Performance Conditions

NEMA - National Environment Management and Coordination Authority

NT - National Treasury

NWCPC - National Water Conservation and Pipeline Corporation

PFM - Public Finance Management (Act)

POM - Programme Operation Manual

ACKNOWLEDGEMENT

The consulting team from Matengo Githae & Associates thanks all Kisii County Government and County Assembly Officials, Senior Management and staff who participated Annual Capacity and Performance Assessment. The officials made valuable contributions throughout the assessment and document review processes and provided useful information and insights to the assessors.

The consulting team liaised with the County Government Officials throughout the assessment process. The County Officials provided vital support by following up with departmental heads to avail all records and explanations that the consulting team required.

We sincerely acknowledge contributions of Mr.Robert Ombasa, the Acting County Secretary who presided over the entry meeting and assured the consulting team the readiness of the county for the assessment exercise. Mr. Fred Nyasimi the Deputy Director Strategy delivery and project Management who coordinated the entire assessment exercise and ensured we received support and cooperation from all the County Government and County Assembly Officials, senior management and staff we interacted with during the assessment. Mr. Nyasimi was also the focal point and the tireless coordinator of the assessment exercise on behalf of the County Government and County Assembly of Kisii.

Mr. Nyasimi also presided over the exit meeting and assured the consulting team that the Annual Capacity and Performance Assessment program is welcome and its report on capacity gaps will help the Kisii County Government to continuously improve its performance and service to the County at large.

Finally, we would like to acknowledge the entire Kisii County staff who made our three day field assessment work easy and enjoyable.

EXECUTIVE SUMMARY

The Government of Kenya developed a National Capacity Building Framework - NCBF, in 2013 to guide the implementation of its capacity building support for county governments. The program is a key part of the government's Kenya Devolution Support Program - KDSP supported by the World Bank. The NCBF spans PFM, Planning and M & E, Human Resource Management, Devolution and Inter-Governmental Relations and Public Participation.

The Ministry of Devolution and Planning - MoDP, state department of devolution subsequently commissioned Matengo Githae & Associates to carry out an Annual Capacity and Performance Assessment - ACPA in forty seven counties. The ACPA aims to achieve three complementary roles.

Evaluating the impact of capacity building support provided by national government and development partners under the NCBF will inform the introduction of a performance-based grant (the Capacity & Performance Grant, which will be introduced form FY 2016/17) to fund county executed capacity building and to increase the incentives for counties to proactively invest in their own capacity.

In preparation for the assessment process, MoDP carried out an induction and sensitization training to the consulting team to help them internalize the objectives of the ACPA, size of capacity and performance grants, County Government's eligibility criteria, ACPA tool, and the ACPA criteria.

This report documents the key issues that arose during the final assessment of Kisii County Government spanning the methodology used for the assessment, time plan and the overall process, summary of the results, summary of capacity building requirements and the need for follow - up, challenges in the assessment in general and the training methods.

Table 1: The summary of the assessment was summed as follows:

ACPA Measures	Outcome
MAC	The County has complied with MAC except for item 3 and 4- which are not being assessed at this stage.
MPC	The County has met 8 MPCs, MPC 5- Adherence to Investment Menu is not assessable at this stage.

ACPA Measures	Outcome	Score
PM	KRA 1: Public Financial Management	14
	KRA 2: Planning, Monitoring and Evaluation	8
	KRA 3 :Human Resources Management	5
	KRA 4: Civic Education and Participation	12
	KRA 5: Investment implementation & Social And environmental performance	0
	TOTAL	39

Achievements

The County performed very well in KRA 4- Civic Education and Public Participation. The public participation act is in place and the citizen's complaints system is in place and active. The citizens are actively participating in their civic duty and were well involved in various initiatives by the County Government. They participated in the budget making process and were actively engaged through CSOs supported initiatives such as URAIA trainings on civic duties.

Weaknesses

- Key weakness noted in KRA 3 was that the county has not developed any tools for staff appraisals
- KRA 5 Investment implementation & Social and environmental performance, the Completed projects in the current year could not meet the threshold on budgets since most big projects did not have their budgets broken down as expected
- Environmental screening was partially done on some projects and others had not undergone screening.
- Maintenance costs could not be ascertained because of lumped up budgets for maintenance.

Challenges

- The main challenges we faced among others were documentation that did not clearly state the true position of the status of projects.
- Most documents seemed to be generated to suit the assessment. The register for completed projects, for instance, carried small projects in the amounts of five million and below, did not have a date of preparation and did not have budgeted costs of the projects.
- The quarterly budget execution reports were missing critical data that would have provided information on projects.

Areas of Improvement

- Performance contracts need to be cascaded downwards to departmental heads and done annually.
- Capacity building for supervisors is necessary to enable them carry out effective appraisal of all staff annually.
- On environment, sensitization is required in the area of EIA enforcement for all county projects, capacity building in screening of environmental social safeguards, follow up and implementation of EIA/EMP procedures.

1.0 METHODOLOGY, ASSESSMENT TEAM AND ACTIVITIES

1.1 Methodology

The consultants relied on the following activities in carrying out the capacity assessments

a) Entrance Meeting

The consultants held an entrance meeting with the top County Officials. The purpose was to provide the County Management with the opportunity to appreciate the purpose and objective of the exercise and to point out the need to support the exercise since its outcome would assist counties to strengthen their programs and at the same time avail them with evidence to demonstrate change. This also provided the consultants with opportunity to conduct background review of the County and its operations from internal and external documents.

b) Data Administration

The consultants administered the questionnaire within three (3) working days. The consultants applied experiential learning (EL) to conduct Key group and other interviews, engaged with key Kisii County Government and County Assembly Officials, senior management and staff who were knowledgeable in areas that related to the ACPA to identify key capacity building issues and areas.

The consultants also used compliance modeling (CM) and organization review (OR) to review whether Existing County Integrated Development Plan - CIDP, Annual Development Plans - ADP's, Budgets, Financial Reports, key project documents, policy documents and strategies; and departmental reports complied with underlying laws, regulations and were modelled to produce the intended results in compliance with current national government laws, guidelines, policies, regulations and ACPA participation and assessment guidelines; and action planning (AP) to develop capacity building recommendations.

c) Exit Meeting-Debriefing

The consultants held a debriefing session with the entire Kisii County team that also comprised members of county assembly to share the outcome of the assessment process. This was meant to iron out issues and any differences arising from the assessment process, and agree on the said issues if any in order to reduce any potential conflict on the outcome of the results, by explaining the basis for outcome.

The debriefing meeting agenda comprised of the following:

- Preliminary key findings and outcomes of the assessments.
- The level of information availed and the expectation from the manual

1.2 Time Plan

The time plan for the assessment and respective activities is as shown below;

Table 2: Activity Work Plan

Activity	24 th July	25 th July	26 th July	27 th July	28 th
	2017	2017	2017	2017	July
					2017
Entrance meeting					
Assessing the Minimum Access					
Conditions					
Assessing minimum Performance					
Measures					
Assessing Performance Measures					
Project Site Visit					
Exit Meeting					
Preparing Report					

2.0 SUMMARY OF RESULTS

The summary of the results of the assessments are provided in the tables 3, 4 and 5 below by MACs, MPCs and PMs respectively.

2.1 Minimum Access Conditions (MAC)

Table 3: Summary of results for Minimum Access Conditions

Minimum	Reason and	Detailed indicator and Means of	Timing	Assessment	Detailed Assessment
Conditions for	Explanation	Verification (MoV)		Met/ Not	Finding
Capacity and				Met	
Performance					
Grants (level 1)					
1. County signed participation agreement	To ensure that there is ownership and interest from the county to be involved in the Program, and to allow access to information for the	Signed confirmation letter/expression of interest in being involved in the Program MoV: Review the confirmation letter against the format provided by MoDP/in the Program Operational Manual	First ACPA.	Met	The Governor signed the participation agreement on 21st June 2016, extract of the signed agreement availed.
2. CB plan developed	AC&PA teams. Is needed to guide use of funds and coordination. Shows the capacity of the county to be in driver's seat on CB.	(POM). CB plan developed according to the format provided in the Program Operational Manual/Grant Manual (annex). MoV: Review the CB plan, based on the self- assessment of the KDSP indicators: MACs, MPC and PMs, and compared with format in the POM /Grant	At the point of time for the ACPA for the current FY. First year a trigger to be achieved prior to the start of FY.	Met	The County developed the CB plan in accordance with the format provided by the Program Operation manual (POM), a soft copy is availed.
		Manual (annex).	11.		

Minimum Conditions for	Reason and Explanation	Detailed indicator and Means of Verification (MoV)	Timing	Assessment Met/ Not	Detailed Assessment Finding
Capacity and				Met	
Performance					
Grants (level 1)					
3. Compliance	Important to ensure	Compliance with investment		N/A	Funds had not been
with	quality of the CB	menu (eligible expenditure) of			disbursed for this
investment	support and	the Capacity and Performance			
menu of the	targeting of the	Grant) documented in progress			
grant	activities.	reports.			
		MoV: Review of grant and			
		utilization - progress reports.			
		Reporting for the use of CB			
		grants for previous FYs in			
		accordance with the Investment			
	_	menu			
4. Implementati	Ensure actual	Minimum level (70% of FY		N/A	There has been a
on of CB plan	implementation.	16/17 plan, 75% of FY 17/18			delay in the program
		plan, 80% of subsequent plans)			implementation and
		of implementation of planned			funding is yet to be
		CB activities by end of FY.			disbursed
		MoV: Review financial			
		statements and use of CB +			
		narrative of activities (quarterly			
		reports and per the Grant			
		Manual).			

2.2 Minimum Performance Conditions

Table 4: Summary of results for Minimum Performance Conditions

MPCs for	Reason and	Detailed indicator and Means	Timing	Assessment	Detailed Assessment
Capacity &	Explanation	of Verification		Met/ Not	Findings
Performance				Met	
Grants (level 2)					
Minimum Access	Conditions comp	olied with			
1. Compliance with minimum access conditions	To ensure minimum capacity and linkage between CB and investments.	Compliance with MACs. MoV: Review of the conditions mentioned above and the MoV of these.	At point of time for the ACPA	Met	The Governor signed the participation agreement on 21st June 2016, extract of the signed agreement availed. The County developed the CB plan in accordance with the format provided by the Program Operation manual (POM), a soft copy is availed.
Financial Manage	ment				
2. Financial statements submitted	To reduce fiduciary risks	Financial Statements with letter on documentation submitted to the Kenya National Audit Office by 30th September and National Treasury with required signatures (Internal auditor, heads of accounting unit etc.) as per the PFM Act Art.116 and Art. 164 (4). This	3 months after closure of the FY (30 th of September). Complied with if the county is submitting individual	Met	The County prepared and submitted the financial statement to the Office of The Auditor General on time. The report was submitted to the OAG on 30th September 2016 as evidenced by Auditors'

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
		can be either individual submissions from each department, or consolidated statement for the whole county. If individual statements are submitted for each department, the county must also submit consolidated statements by 31stOctober. The FS has to be in an auditable format. MoV: Annual financial statements (FSs), submission letters to Office of the Auditor General (OAG) + records in OAG.	department statements: 3 months after end of FY for department statements and 4 months after end of FY for consolidated statement. If the council is only submitting consolidated statement: Deadline is 3 months after end of FY.		date stamp.
3. Audit opinion does not carry an adverse opinion, or a disclaimer on any substantive issue	To reduce fiduciary risks	The opinion in the audit report of the financial statements for county legislature and executive of the previous fiscal year cannot be adverse or carry a disclaimer on any substantive issue. MoV: Audit reports from Office of the Auditor General.	Note. This will be last trigger for release as report is not yet there upon time for the ACPA. Transitional arrangements: First ACPA where	Met	Audited financial statements for the year ended 30 th June 2016 for the County Executive was issued with a Qualified Opinion while the County Assembly also had a disclaimer of opinion; 1. The county did not

MPCs for	Reason and	Detailed indicator and Means	Timing	Assessment	Detailed Assessment
Capacity &	Explanation	of Verification		Met/ Not	Findings
Performance				Met	
Grants (level 2)					
		Transitional arrangements:	MPCs are applied		provide
		Transitional arrangements are	i.e. in the 2016		documentations to
		in place as audit report may be	ACPA: Issues are		support expenditure:
		disclaimed due to balance	defined for the		a) Irregular
		sheet issues.	core issues, which		payment of
		First year where the Minimum	disqualify counties		sitting allowance
		Performance Conditions are	as per audit		to 5 MCAs of
		applied (i.e. 2 nd AC&PA starting	reports, see		Kshs.220,000 for 5 days while
		in September 2016) the	previous column.		acting asinterim
		conditions are as follows:			members of
					county assembly
		Audit report shows that the			service board,
		county has:			no
		Provided documentation of			minutes, notice
		revenue and expenditures			of meetings,and
		(without significant issues leading to adverse			a schedule of
		opinion);			attendance were
		No cases of substantial			provided to the
		mismanagement (which in			auditor to
		itself would lead to adverse			support the
		audit opinion) and fraud;			payments,
		Spending withinbudget and revised budget:			b) Failure by
		and revised budget;Quarterly reports			assembly to
		submitted in last FY to			account for
		Cob;			Kshs.8,964,000 disbursed to 18
		Books of accounts			
					county ward

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
		(cashbooks) posted with bank reconciliations up-to-date. • Assets register for new assets in place			offices to gather for rent, casual wages, water, electricity and conservancy for period July 2015 to July 2016, c) County assembly did not provide creditors ledgers to support pending bills of Kshs.25,694,857, further pending bills of Kshs.11,415,906 were not supported by invoices, LPO/LSO and goods received notes, Spending within budget and revised budget; The assembly incurred Kshs.108,939,000 in

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
					respect of sitting allowances against a budget of Kshs.90,411,955, thus resulting to an over expenditure of Kshs.18,527,045, approved supplementary and report by controller of budgets were not availed to support the over expenditure, The assembly over spent up to a tune of Kshs.7,045,213 in respect of 5 items namely; utilities supplies and services, Training expenses, Hospitality supplies and services, Routine maintenancemotor vehicles and other transport equipment, and specialized materials
4. Annual planning documents in place	To demonstrate a minimum	CIDP, Annual Development Plan and budget approved and published (on-line). (Note:	At the point of time of the ACPA, which will take	Met	CIDP, ADP, and approved budget for 2016/2017 availed.

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
	level of capacity to plan and manage funds	The approved versions have to be the version published on county website) (PFM Act, Art 126 (4). MoV: CIDP, ADP, and budget approval documentation, minutes from council meetings and review of county web-site.	place in Sep-Nov, the plans for current year are reviewed.		The county published CIDP, and ADP in the county website. The approved budget has not been published.
Use of funds in a	ccordance with	nvestment menu			
5. Adherence with the investment menu	To ensure compliance with the environmental and social safeguards and ensure efficiency in spending.	Adherence with the investment menu (eligible expenditures) as defined in the PG Grant Manual. MoV: Review financial statements against the grant guidelines. Check up on use of funds from the CPG through the source of funding in the chart of accounts (if possible through the general reporting system with Source of Funding codes) or special manual system of reporting as defined in the Capacity and Performance Grant Manual)	In 2016 ACPA (Q3 2016) this MPC will not be measured as the level 2 grant starts only from FY 2017/18.	N/A	The investment menu relates to the actual capacity building grant which is yet to be given

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
Procurement 6. Consolidate d Procurement plans in place.	To ensure procurement planning is properly	Review budget progress reports submitted to CoB. Up-dated consolidated procurement plan for executive and for assembly (or combined plan for both).	At point of the ACPA (for current year)	Met	- There are consolidated procurement plans for the Executive and the Assembly for the years 2015/2016
	coordinated from the central procurement unit instead at departmental, and to ensure sufficient capacity to handle discretionary funds.	MoV: Review procurement plan of each procurement entity and county consolidated procurement plan and check up against the budget whether it encompass the needed projects and adherence with procurement procedures. The procurement plan(s) will have to be up-dated if/and when there are budget revisions, which require changes in the procurement process. Note that there is need to check both the consolidated			and 2016/2017 in place. Departmental procurement plans are also in place for the County Assembly and the Executive. -Procurement plans are aligned with the budget and they are updated after revision of the budget.

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	procurement plan for 1) the assembly and 2) the executive, and whether it is revised when budget revisions are made.	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
Core Staffing in F	Place				
7. County Core staff in place	To ensure minimum capacity in staffing	Core staff in place as per below list (see also County Government Act Art. 44). The following staff positions should be in place: The country secretary Chief officer of finance, Planning officer, Internal auditor, Procurement officer Accountant Focal Environmental and Social Officer designated to oversee environmental and social safeguards for all sub projects M&E officer MoV: Staff organogram, schemes of service to review the qualifications against	At the point of time for the ACPA.	Met	The County Government currently has the following staff in place: County Secretary CO Finance Head of Supply Chain Director, Planning Director Internal Audit Head of Treasury Director M&E Director, Environment This means all core positions are filled County and Departmental Organogram availed with each position filled Schemes of service and Job Descriptions with specific details on each county position provided

MPCs for Capacity & Performance	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
Grants (level 2)		requirements (hence the staff needs to be substantive compared to the schemes of service), sample check salary payments, job descriptions, interview and sample checks. Staff acting in positions may also fulfill the conditions if they comply with the qualifications required in the schemes of			indicating appropriate staff in each respective position of the provided core staff Salary payment slips were availed to the team to check on current payments to the staff.
Environmental ar		service. ards			
8. Functional and Operational Environment al and Social Safeguards Systems (i.e. screening/vet ting, clearance/approval, enforcement & compliance monitoring, grievance redress	To ensure that there is a mechanism and capacity to screen environmental and social risks of the planning process prior to implementatio n, and to monitor	1. Counties endorse and ratify the environmental and social management system to guide investments (from the ACPA starting September 2016). 2) All proposed investments screened against set of environmental and social criteria/checklist, safeguards instruments prepared. (Sample 5-10 projects). (From the second AC&PA, Sept. 2016).	Note that the first installment of the expanded CPG investment menu covering sectoral investments starts from July 2017 (FY 2017/18). Hence some of the conditions will be reviewed in the ACPA prior to this release to ascertain	Met	The Technical Committee on Environment had been appointed and there was a written and signed partnership agreement document with NEMA dated 05/09/2017. Minutes of the committee on diverse dates availed i.e. on 27/6/16, 05/10/2017 and 03/11/2017. The County relies on the EMCA as amended in 2015

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
mechanisms, documentati on & reporting) in place.	safeguard during implementatio n. To avoid significant adverse environmental and social impacts To promote environmental and social benefits and ensure sustainability To provide opportunity for public participation and consultation in safeguards	3) Prepare relevant RAP for all investments with any displacement. Project Reports for investments for submission to NEMA. (From the 3nd AC&PA, Sept. 2017). Sample 5-10 projects. 4. Establishment of County Environment Committee. MoV: Review endorsements from NEMA, ratification, screening materials and documentation, and contracts. Evidence that all projects are reviewed, coordinated and screened against checklist in Program Operating Manual. Screening may be conducted by various departments, but there is a need to provide an overview and evidence that all projects are screened. In cases where the county has clear agreement with NEMA	that capacity is in place at county level, and other MPCs will review performance in the year after start on the utilization of the expanded grant menu (i.e. in the 3 rd AC&PA, see the previous column for details).		The County does not screen all of the County funded projects but screens only those that it perceives to be high risk. There is a written partnership with NEMA and the County Government is involved in providing opinion on private projects being screened for EIA. There is a Technical County Environment Management Committee set up.

MPCs for	Reason and	Detailed indicator and Means	Timing	Assessment	Detailed Assessment
Capacity &	Explanation	of Verification		Met/ Not	Findings
Performance				Met	
Grants (level 2)					
	process (free,	that it does the screening and			
	prior and	that all projects are screened,			
	informed	this condition is also seen to be			
	consultations	fulfilled.			
	- FPIC)				

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Detailed indicator and Means of Verification	Timing	Assessment Met/ Not Met	Detailed Assessment Findings
9. Citizens' Complaint system in place	To ensure sufficient level of governance and reduce risks for mismanageme nt.	Established an operational Complaints Handling System, including a: (a) complaints/grievance committee to handle complaints pertaining to fiduciary, environmental and social systems. b) A designated a Focal Point Officer to receive, sort, forward, monitor complaints c) simple complaints form/template designed and available to the public d) Multiple channels for receiving complaints e.g. email, telephone, anti-corruption boxes, websites etc.) e) Up to date and serialized record of complaints coordinate implementation of the Framework and a grievance committee is in place. MoV: Review county policy, availability of the focal office	At point of time for the ACPA.	Met	 County Public Participation Act passed and is in use Complaints Committee has been formed and in place Focal point person has been appointed and in the office Works with Sub-County Administrators and other staff Complaints template/form available and contains name, ward and suggestion areas of concern and other arising issues. Signature/name/contact s Several channels for receiving complaints such as email, suggestion boxes, letters Record of complaints availed and availed

MPCs for	Reason and	Detailed indicator and Means	Timing	Assessment	Detailed Assessment
Capacity &	Explanation	of Verification		Met/ Not	Findings
Performance				Met	
Grants (level 2)					
		(recruitment files, salary payments, job description for focal point, and evidence for operations, etc. + members of grievance committee, minutes from meetings, various channels for lodging complaints, official and up to date record of complaints etc. See also County Government Act Art. 15 and 88 (1)			

2.3 Performance Measures

Table 5: The summary of results for Performance Measures

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment		
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings		
	KRA 1: Public	Financial Man	agement						
	Max score: Ma	Max score: Maximum 30 points.							
	Strengthened	budget formu	lation, resource mobiliza	tion and allocation					
1.1	Program	Budget	The annual budget	Review county budget	Maximum 2	1	The County annual		
	Based Budget	format and	approved by the County	document, IFMIS up-	points.		budget approved by		
	prepared	quality	Assembly is:	loads, the CPAR, 2015.			the County Assembly		
	using IFMIS				2 milestones (a &		is program based. The budget is prepared in excel and uploaded into IFMIS		
	and SCOA		a) Program Based	Check use of Hyperion	b) met: 2 points				
			Budget format.	Module: all budget					
				submissions include a	1 of the 2				
			b) Budget developed	PBB version printed	milestones met: 1	0			
			using the IFMIS	from Hyperion	point		Hyperion Module.		
			Hyperion module.	(submissions may also					
				include line item budgets					
				prepared using other					
				means, but these must					
				match the PBB budget -					
				spot check figures					
				between different					
				versions).					
1.2]	Budget	Clear budget calendar	PFM Act, art 128, 129,	Max. 3 points	2	a)The county Budget		
		process	with the following key	131.			circular for year		
		follows clear	milestones achieved:		If all 5 milestones		2016/2017 was issued		
		budget		Review budget calendar,	(a-e) achieved: 3		by CEC for finance on		

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		calendar	a) Prior to end of August	minutes from meetings	points		24th August as per
			the CEC member for	(also from assembly			letter
			finance has issued a	resolutions) circular	If 3-4 items: 2		KSI/C/TR/8/201/107,
			circular to the county	submission letters,	points		this was within the
			government entities	county outlook paper,			due dates.
			with guidelines to be followed;	minutes from meetings and Financial	If 2 items: 1 point		b) The CBROP was prepared by the
				Statements.	If 1 or 0 items: 0		county, forwading
			b) County Budget		points.		letters were not
			review and outlook				availed to confirm the
			paper - submission by				same(CBROP) was
			county treasury to CEC by 30 September to be				submitted by the
			submitted to the County				County treasury on
			assembly 7 days after				30 th September 2016
			the CEC has approved it				to CEC and to County
			but no later than 15 th				Assembly by 15 th
			October.				October 2016
			c) County fiscal strategy				c)The FSP was submitted to county
			paper (FSP) - submission				assembly by the CEC
			(by county treasury) of				for Finance on 24th
			county strategy paper to				February 2016 vide
			county executive				letter ref;
			committee by 28 th Feb,				KSI/C/TR/02/2016.
			County Treasury to				This was done on due
			submit to county				date.
			assembly by 15 th of				

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			march and county				d)The county
			assembly to discuss				prepared and
			within two weeks after				forwarded the budget
			mission.				estimate on due date
							to county assembly.
			d) CEC member for				The budget was
			finance submits budget				forwarded to county
			estimates to county				assembly on 29 th April
			assembly by 30 th April				2016 as evidenced by
			latest.				letter Ref;
							KSI/C/TR/04/2016/(24
			e) County assembly				5)
			passes a budget with or				e)The county assembly
			without amendments by				adopted the budget
			30 th June latest.				for 2016/2017 on 30 th
							June 2017 which was
							within the duedate.
							This is evidenced by
							the hansard report
							availed and retained.
1.3		Credibility	a) Aggregate	Review the original	Max. 4 points.		Actual expenditure
		of budget	expenditure out-turns	budget and the annual	<u>Ad a)</u> : If		2015/2016
			compared to original	financial statements,	expenditure		Kshs. 8, 420, 544, 570
			approved budget.	budget progress reports,	deviation		1.0.10.0, 120,0 11,070
			h) For an dite	audit reports, etc. Use	between total		Budgeted expenditure
			b) Expenditure	figures from IFMIS	budgeted		
			composition foreach	(general ledger report at	expenditures and		

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
	Outputs	Area	sector matches budget allocations (average across sectors).	and Issues to Check department (sub-vote) level).	total exp. in final account is less than 10 % then 2 points. If 10-20 % then 1 point. More than 20 %: 0 point. Ad b): If average deviation of expenditures across sectors is less than 10 % then 2 points. If 10-20 % then 1 point. More than 20 %: 0 point.	(Score) 2	Kshs.8,964,877,772 Variance Kshs.544,333,202 % Variance 6.07% Data from 2015/2016 Financial report Sector Actual expenditure matched against the budget allocation County Assembly Actual Kshs.685,649,293 Budget Kshs.749,649,293 Variance 8.4% CountyExecutive Actual Kshs.374,123,197
							Budget

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Kshs.379,285,884
							Variance 1.4%
							County Administration Actual Kshs.505,633,710
							Budget Kshs.618,629,404
							Variance 11.3%
							Public Service Board
							Actual Kshs.48,462,120
							Budget Kshs. 54, 545,000
							Variance 11.2%
							Finance &Planning
							Actual Kshs.810,907,976
							Budget Kshs.868,658,904
							Variance 6.6%

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Agriculture
							Actual
							Kshs.357,631,477
							Budget
							Kshs.405,872,760
							Variance 11.9%
							Health Services
							Actual
							Kshs.2,533,884,410
							Budget
							Kshs.2,831,294,250
							Variance 10.5%
							Environment
							Actual
							Kshs.303,005,045
							Budget
							Kshs.494,590,592
							Variance 38.7%
							Education & Youth
							Actual

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Kshs.694,497,838
							Budget
							Kshs.770,680,804
							Variance 9.9%
							Lands
							Actual
							Kshs.186,114,514
							Dudmak
							Budget Kshs. 285, 540, 088
							K3113.203, 370,000
							Variance 34.8%
							Trade Development
							Actual
							Kshs.165,731,325
							Budget
							Kshs.225,551,862
							Variance 26.5%
							Public Works
							Actual
							Kshs.1,097,826,586
							Budget

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Kshs.1,150,790,694
							Variance 4.6%
							Culture
							Actual Kshs.114,450,620
							Budget Kshs.273,408,840
							Variance 58.1%
							Kisii Town
							Actual Kshs.62,530,937
							Budget Kshs.72,580,937
							Variance 13.8%
							Average across sector deviation 18.2%
							Data from CBROP 2015/2016
	Revenue Enh	ancement		1	I.		
1.4	Enhanced	Performance	Automation of revenue	Compare revenues	Max: 2 points.	0	The County signed the

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
	revenue	in revenue	collection, immediate	collected through	Over 80% = 2		contract with
	management	administrati	banking and control	automated processes as	points		Consortium of
	and	on	system to track	% of total own source	Over 60% = 1		Riverbank solutionsItd
	administratio		collection.	revenue.	point		and KCB Kenya Ltd for
	n						automation of revenue
							collection on 17 th
							November 2016. The
							automation according
							to the agreement was
							to take effect
							immediately upon
							signing of the contract.
							However this did not
							take place until April
							2017 when
							automation was done
							in phases starting with
							unstructured sources in
							some sub counties.
							Automation is yet to
							be rollout in the entire
							county, OSR revenue
							is largely still done
							manually and through
							LAIFORMS.
1.5		Increase on	% increase in OSR from	Compare annual	Max. 1 point.	1	OSR 2015/2016
		a yearly	last fiscal year but one	Financial Statement from	•		

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		basis in own	(year before previous FY	two years. (Use of	If increase is more		Kshs.531,881,647
		source revenues) to previous FY	nominal figures including inflation etc.).	than 10 %: 1 point.		OSR 2014/2015
		(OSR).					Kshs.532,196,676
							Variance Kshs.815,029
							%Variance 0.06%
	Enhanced cap	pacity of cour	nties on execution (inclu	ding procurement), acco	ounting and report	ing	
1.6	Reporting	Timeliness	a) Quarterly reports	Review quarterly	Max. 2 points.	0	The County did not
	and	of in-year	submitted no later than	reports, date and			provide quarterly
	accountingin	budget	one month after the	receipts (from CoB).	(a &b) Submitted		budget reports for
	accordance	reports	quarter (consolidated		on time and		review, hence we
	with PSASB	(quarterly to	progress and	Check against the PFM	published: 2		could not be able to
	guidelines	Controller	expenditure reports) as	Act, Art. 166.	points.		confirm if the formats
		of Budget).	per format in CFAR,				are as per CFAR, also
			submitted to the county	CFAR, Section 8.	(a only):		no correspondences
			assembly with copies to		Submitted on		were availed to
			the controller of budget,	Review website and	time only: 1		confirm compliance
			National Treasury and	copies of local media for	point.		with submission
			CRA.	evidence of publication			deadlines.
				of summary revenue			
			b) Summary revenue,	and expenditure			The County has not
			expenditure and	outturns.		0	published summary
			progress report is				revenue, expenditure
			published in the local				and progress reports in
			media/web-page.				the localmedia/web-

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							page
1.7	-	Quality of	Formats in PFMA and	Review annualfinancial	Max. 1 point.	1	The County financial
1.7		financial	CFAR, and standard	statements, bank	Quality as defined	•	statement for the
		statements.	templates issued by the	conciliations and related	by APA team or		financial year
			IPSAS board are applied	documents and	NT assessment		2015/2016 is in the
			and the FS include cores	appendixes to the FS,	(excellent/satisfact		required presentation
			issues such as trial	date and receipts (from	ory): 1 point		as per the PFMA and
			balance, bank	CoB and NT).			CFAR, and standard
			reconciliations linked	,			templates issued by
			with closing balances,	Check against the PFM			the IPSAS board
			budget execution report,	Act, Art. 166 and the			
			schedule of outstanding	IPSAS format.			
			payments, appendix				
			with fixed assets register.	CFAR, Section 8.			
				Check against			
				requirements.			
				If possible review			
				ranking of FS by NT			
				(using the County			
				Government checklist			
				for in-year and annual			
				report), and if classified			
				as excellent or			
				satisfactory, conditions			
				are also complied with.			
1.8		Monthly	The monthly reporting	Review monthly reports.	Max. 2 points.	0	The County does not

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		reporting	shall include:				prepare monthly
		and up-date	1. Income and	See also the PFM	If all milestones		report
		of accounts,	expenditure	Manual, p. 82 of which	(1-3): 2 points		
		including:	statements;	some of the measures			
			Budget execution report,	are drawn from.	If 1 or 2: 1 point		
			Financial statement including:		If none: 0 points.		
			a. Details of income and revenue				
			b. Summary of expenditures				
			c. Schedule of imprest and advances;				
			d. Schedule of debtors				
			and creditors;				
			e. Bank reconciliations				
			and post in general ledger.				
1.9		Asset	Assets registers are up-to	Review assets register,	Max. 1 point.	1	The county has
		registers up-	date and independent	and sample a few assets.	Registers are up-		developed and
		to-date and	physical inspection and	PFM Act. Art 149.	to-date:		maintains an asset
		inventory	verification of assets		1 point.		register that has the
			should be performed	Checkup-dates.			following columns;
			once a year.		Transitional arrangements:		1. Asset code
					First year: Assets register need only		2. Registration No.

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
					to contain assets		3.Asset name
					acquired by		4.Body type
					county		, , ,
					governments since their		5.Condition
					establishment.		6.Date of purchase
					escastisiiiieite.		
					Second year		7.Supplier
					onwards: register		8.Location
					must include all		0.6
					assets, including those inherited		9. Cost
					form Local		10.Depreciation
					Authorities and		11.Net book value
					National		11.11et book value
					Ministries		Sampled assets from
							the asset register
							KBY 007C
							45660454
							45CG015A
							45CG019A
	Audit						
1.10	Internal audit	Effective	Internal audit in place	Review audit reports.	Max. 1 point.	1	The internal audit is in
		Internal	with quarterly IA reports	-			place for both the
		audit	submitted to IA	Check against the PFM	4 quarterly audit		executive and the
		function	Committee (or if no IA	Act Art 155	reports submitted		assembly.
			committee, in place,		in previous FY: 1		

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			then reports submitted		point.		The county executive
			to Governor)				prepares quarterly
							audit reports as
							required by PFM Act
							2012, however no
							quarterly reports were
							done by the County
							assembly
1.11	-	Effective	IA/Audit committee	Review composition of	Max. 1 point.	0	Both the county
		and efficient	established and review	IA/Audit Committee,	IA/Audit		executive and
		internal	of reports and follow-	minutes etc. for	Committee		Assembly are yet to
		audit	up.	evidence of review of	established and		establish internal audit
		committee.		internal audit reports.	reports reviewed		committees as required
				Review evidence of	by Committee		by PFM Act 2012,
				follow-up, i.e. evidence	and evidence of		PFM regulations 2015,
				that there is an ongoing	follow-up: 1		and the Kenya Gazette
				process to address the	point.		notice no.2690, Vol.
				issues raised from last			CXVIII- No. 40
				FY, e.g. control systems			published on 15 th April
				in place, etc. (evidence			2016.
				from follow-up meetings			
				in the Committee).			
				PFM Act Art 155.			
1.12	External	Value of	The value of audit	Review audit report	Max. 2 points	1	Value of audit
	audit	audit queries	queries as a % of total	from KENAO.			queries=364,285,978/
			expenditure		Value of queries		8,420,544,570 100=4
				Total expenditure as per	<1% of total		.3%

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
				reports to CoB.	expenditures: 2 points <5% of total expenditure: 1 point		
1.13		Reduction of audit queries	The county has reduced the value of the audit queries (fiscal size of the area of which the query is raised).	Review audit reports from KENAO from the last two audits.	Max. 1 point. Audit queries (in terms of value) have reduced from last year but one to last year or if there is no audit queries: 1 point.	1	Value of audit queries 2015/2016- 4.3% Value of audit queries 2014/2015=819,327,4 99/6,446,874,032 10 o=12.7% Value of audit queries reduced
1.14	Procurement	Legislative scrutiny of audit reports and follow-up	Greater and more timely legislative scrutiny of external audit reports within required period and evidence that audit queries are addressed	Minutes from meetings, review of previous audit reports.	Max. 1 point. Tabling of audit report and evidence of follow-up: 1 point.	0	There is no legislative scrutiny of audit reports and follow up in place.
1.15	Improved	Improved	Note: When PPRA	Annual procurement	Max. 6 points.		
1.13	procurement procedures	procuremen t procedures including use of	develop a standard assessment tool, APA will switch to using the score from the PPRA	assessment and audit by PPRA and OAG Sample 5 procurements (different size) and	a) IFMIS Steps: <15steps=0 points;	0	a)The county has adopted 9 steps of e- procurement shown below;

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		IFMIs,	assessment as the PM	review steps complied	15-23=1 point;		1.requisition
		record	(PfR may incentivize	with in the IFMIS	24-25=2 points		2.requisition approval
		keeping,	PPRA to do this in DLI 1	guidelines.			z.requisition approvat
		adherence	or 3).		b) Timely		3.invoicing
		to		Calculate average steps	submission of		
		procuremen	a) 25 steps in the IFMIS	complied with in the	quarterly reports		4.validating of invoice
		t thresholds	procurement process	sample.	to PPRA (both		5. First invoice
		and tender	adhered with.		annual reports		approval
		evaluation.	b) County has submitted	Review reports	plus all reports for		αρρισναι
			required procurement	submitted.	procurements		6. Final invoice
			reports to PPRA on		above proscribed		approval
			time.	Check reports from	thresholds):		7 Day was and FFT
			c) Adherence with	tender committees and	1 point		7. Payment and EFT
			procurement thresholds	procurement units.			generation
			and procurement	Chack a sample of E	c) Adherence with	0	8.G-pay transmission
			methods for type/size of procurement in a sample	Check a sample of 5 procurement and review	procurement thresholds and	U	
			of procurements.	adherence with	procurement		9. Supplier receives
			or procurements.	thresholds and	methods for		notification of
			d) Secure storage space	procurement methods	type/size of		payment
			with adequate filing	and evaluation reports.	procurement in a		b) The county does not
			space designated and	and evaluation reports.	sample of		prepare the quarterly
			utilized - for a sample of	Checkforsecurestorage	procurements:		reports for submission
			10 procurements, single	space and filing space,	1 point.	0	to PPRA
			files containing all	and for a random	r	U	
			relevant documentation	sample of 10	d) Storage space		c)The sampled
			in one place are stored	procurements of various	and single		procurements below
			in this secure storage	sizes, review contents of	complete files for		complied with
			3	,			thresholds and

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			space (1 point)	files.	sample of		procurement methods
					procurements: 1		for type/size of
			e) Completedevaluation		point		procurement
			reports, including individual evaluator		a) Evaluation	1	1.KCG/WTR/LT2/01/2
			scoring against pre-		e) Evaluation reports:		016-2017 Drilling and
			defined documented		1 point		equipping water
			evaluation criteria and		. point		boreholes with hand
			signed by each member				pumps
			of the evaluation team,				Method Open Tender
			available for a sample of				
			5 large procurements (2				Contract sum.Kshs.10,511,518
			points)				Suiii.NSiiS. 10,511,516
							2.KCG/WTR/LT5/01/2
							016-2017 Drilling and
							equipping boreholes
							with hand pumps
							Method -Open tender
							Contract Sum
							Kshs.13,650,500
							3.KCG/WTR/LT2/01/2
							016-2017 Drilling and
							equipping the
							boreholes with hand
							pumps - Southern

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Zone
							Method Open Tender
							Contract Sum
							Kshs.15,602,500
							4.KCG/WTR/LT4/2016
							-2017 Drilling and
							equipping boreholes
							with hand pumps-
							Northern
							Method- Open Tender
							Contract Sum
							Kshs.13,229,432
							5.KCG/WTR/T/04/201
							6-2017 Drilling and
							Equipping boreholes
							and hand pumps-
							Riongata water
							reticulation project
							Method Open Tender
							Contract Sum
							Kshs.3,690,000
l							d)Review of Contents

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							of random sample of
							5 procurements files
							of various sizes from
							storage facility;
							1.KCG/WTR/LT2/01/2
							016-2017
							File contents
							Contract agreement
							Notification of award
							Evaluation report
							Advertisement
							Missing documents
							Acceptance letter
							Professional opinion
							Appointment letters
						1	for evaluation team
							Individual evaluators'
							score sheet
							Appointment letters
							for opening team

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Opening team report requisition
							2.KCG/WTR/LT5/01/2 016-2017
							File contents
							Contract agreement
							Notification of award
							Bills of quantities
							Evaluation report
							Re-advisement
							Missing documents
							Acceptance letter
							Appointment letters for evaluation team
							Individual evaluators' score sheet
							Appointment letters for opening team

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Professional opinion
							requisition
							3.KCG/WTR/LT2/01/2
							016-2017
							File contents
							Notification of awards
							Contract agreement
							Evaluation report
							advertisement
							Missing documents
							Acceptance letter
							Professional opinion
							Appointment letter for evaluation team
							Individual evaluators' score sheet
							Appointment letters for opening team

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Opening team report
							Requisition
							4.KCG/WTR/LT4/2016 -2017
							File contents
							Contract agreement
							Notification of award
							Evaluation report
							Professional opinion
							Advertisement
							Missing documents
							Appointment letters for evaluation team
							Appointment letters for opening team
							Opening team report
							Individual evaluators' score sheet
							5.KCG/WTR/T/04/201

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							6-2017
							File contents
							Contract agreement
							Evaluation report
							Advertisement
							Notification of award
							Missing documents
							Appointment of evaluation team
							Appointment of opening team
							Opening team report
							Professional opinion
							Acceptance letter
							e)Review of files to
							confirm Completed
							evaluation reports,
							including individual
							evaluators scoring
							sheet.

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
						0	All the files listed here below had evaluation reports, but did not contain individual evaluators' score sheets. 1.KCG/WTR/LT2/01/2 016-2017 2.KCG/WTR/LT5/01/2 016-2017 3.KCG/WTR/LT2/01/2 016-2017 4.KCG/WTR/LT4/2016 -2017 5.KCG/WTR/T/04/201
							6-2017
	Key Result Ar	ea 2: Planning	and M&E				
	Max score: (te	entative 20 po	ints)				
2.1	County M&E	County	a) Planning and M&E	Review staffing structure	Maximum 3	1	The county has
	system and	M&E/Planni	units (may be integrated	and organogram.	points		established planning
	frameworks	ng unit and	in one) established.				and M&E unit under
	developed	frameworks		Clearly identifiable	The scoring is one		department of Finance
		in place.	b) There are designated	budget for planning and	point per measure		and Economic

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			planning and M&E officer and each line	M&E functions in the budget.	Nos. a-c complied with.		planning
			ministry has a focal	budget.	***************************************		There are 10 (ten)
			point for planning and			1	designated planning
			one for M&E				and M&E officers ,one
							officer for each line
			c) Budget is dedicated				ministry as evidence
			for both planning and				by attachment letters Ref KSI/CG/CS/2015/1
			M&E.				dated 17 th February
							2015.
							There is a budget
						1	dedicated to planning
						·	and M&E in the
							2016/2017 financial year. The budget
							allocation of
							Kshs.14,382,309.
							, ,
2.2		County	County M&E Committee	Review minutes of the	Maximum: 1	0	The county is yet to
		M&E	meets at least quarterly	quarterly meeting in the	point		constitute a County
		Committee	and reviews the	County M&E	Camalianaa, 1		M&E Committee
		in place and	quarterly performance	Committee.	Compliance: 1		
		functioning	reports. (l.e. it is not sufficient to have hoc		point.		
			meetings).				
2.3	County	CIDP	a) CIDP: adheres to	CIDP submitted in	Maximum: 3	0	The CIDP does not
	Planning	formulated	guideline structure of	required format (as	points	-	comply with County

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
	systems and	and up-	CIDP guidelines,	contained in the CIDP			Government Act,
	functions	dated		guidelines published by	1 point for		2012, Art 108, (4), (a)
	established	according to		MoDP).	compliance with		that requires the
		guidelines	b) CIDP has clear		each of the issues:		county to include
			objectives, priorities and	See County Act, Art.	a, b and c.		budget projections in
			outcomes, reporting	108, Art 113 and Art.			the plan. The 5 year
			mechanism, result	149.			budget projection is
			matrix, key performance				not included in the
			indicators included; and	CIDP guidelines, 2013,			CIDP
				chapter 7.			CIDP has clear
			c) Annual financing				objectives, priorities
			requirement for full				and outcomes,
			implementation of CIDP does not exceed 200%				reporting mechanism,
			of the previous FY total			1	result matrix, key
			county revenue.			1	performance indicators
			county revenue.				T
							Total Financing
							2016/2017
							Kshs.10,070,531,914
							Total revenue
						1	2015/2016 Does
							not exceed
							(200%X8,258,039,53
							6)=Kshs.16,516,079,0
							72

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
2.4		ADP	a) Annual development	Review version of ADP	Maximum: 4		The ADP was
		submitted	plan submitted to	approved by County	points	1	prepared in August
		on time and	Assembly by September	Assembly for structure,			2015 submitted and
		conforms to	1st in accordance with	and approval	Compliance a): 1		received by the county
		guidelines	required format &	procedures and timing,	point.		assembly on 28 th
			contents (Law says that	against the PFM Act, Art			August 2015 as per the
			once submitted if they	126, 1.	b) All issues from		report of the select
			are silent on it then it is		A-H in PFM Act		committee on budget
			assumed to be passed).		Art 126,1: 3 points		dated December 2015.
					5-7 issues: 2		The submission was
			b) ADP contains issues		points		done on due date.
			mentioned in the PFM		3-4 issues: 1 point,		ADB contains three
			Act 126,1, <u>number A-H</u>		see Annex.		issues mentioned in
							the PFM Act 126,1,
							therearea,c,andd.
							these are:
						1	a)Strategic priorities c)programs to be
							delivered with details
							for each program
							d)payments to be
							made on behalf of the county, eg grants
2.5	1	Linkage	Linkages between the	Review the three	Maximum: 2	0	10 projects Sampled
		between	ADP and CIDP and the	documents: CIDP, ADP	points		for Linkage between

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		CIDP, ADP	budget in terms of	and the budget. The			ADP and the budget in
		and Budget	costing and activities.	budget should be	Linkages and		terms of costing of
			(costing of ADP is within	consistent with the CIDP	within the ceiling:		activities. All the 10
			+/- 10 % of final budget	and ADP priorities.	2 points.		projects sampled had
			allocation)				costing deviation of
				The costing of the ADP			greater than +-10%.
				is within +/- 10% of			Listed below are the
				final budget allocation.			projects sampled;
				Sample 10 projects and			1.Construction of
				check that they are			County Roads
				consistent between the			
				two documents.			ADP -Kshs.700M
							Budget - Kshs.505M
							Variance 27.86%
							≥ -+10%
							2.Construction of Foot bridges
							ADP Kshs.65M
							Budget Kshs.45M
							Variance 30.8%
							≥ -+ 10%

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							3.Construction of Bus
							Park Keumbu
							ADP-Kshs.12M
							Budget- kshs.20M
							Variance 66.7%
							≥-+10%
							4.Construction of
							County Retreat centre
							ADP- Kshs.20
							Budget Kshs.15M
							Variance 25%
							≥-+10%
							5.Markets
							Development
							ADP Kshs.100M
							Budget- Kshs.76M
							Variance 24%
							≥-+ 10%

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							6.Street lighting
							ADP-Kshs.50M
							Budget Kshs.99M
							Variance 98%
							≥-+10%
							7.Construction of
							Boda Boda shades
							ADP Kshs.10
							Budget Kshs.15M
							Variance 50%
							≥-+10%
							8.Construction of Ward offices
							ADP kshs.50M
							Budget Kshs.58.5M
							Variance 17%
							≥-+10%
							9.Construction of

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							ECDE classes
							ADP Kshs.180M
							Budget Kshs.90M
							Variance 50%
							≥-+10%
							10.Construction of Youth Polytechnic workshops
							ADP-Kshs.90M
							Budget Kshs.45M
							Variance 50%
							≥-+10%
2.6	Monitoring	Production	a) County C-APR	Check contents of C-APR	Maximum: 5	0	The County does not
	and	of County	produced;	and ensure that it clearly	points.		prepare CAPR and
	Evaluation	Annual		link s with the CIDP			there are no other
	systems in	Progress	b) Produced timelyby	indicators.	a) C-APR		reports for projects
	place and	Report	September 1 and		produced = 2		monitoring. Therewas
	used, with			Verify that the indicators	points		a County milestones
	feedback to		c) C-APR includes clear	have been sent to the			magazine prepared by
	plans		performance progress	CoG.	b) C-APR		the County although it
			against CIDP indicator		produced by end		was undated.
			targets and within result		of September. 1		

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			matrix for results and		point.		
			implementation.				
					c) C-APR includes		
			(Ad b) Compliance if		performance		
			produced within 3		against CIDP		
			months of the closure of		performance		
			a FY and sent to Council		indicators and		
			of Governors for		targets and with		
			information. This will be		result matrix for		
			done in reference with		results and		
			the County Integrated		implementation:		
			M&E System Guidelines.		2 points.		
					(A) D :6		
					(N.B. if results		
					matrix is		
					published		
					separately, not as		
					part of the C-		
					ADP, the county		
					still qualifies for		
2.7	_	Evaluation	Evaluation of	Review completed	these points) Maximum: 1	1	The County selectively
2.7		of CIDP	completion of major	project and evaluations	point.	1	gave low value
		projects	CIDP projects conducted	(sample 5 large	polit.		completed and
		projects	on an annual basis.	projects).	Evaluation done:		evaluated projects list
			on an annual pasis.	projects).	1 point.		that indicated the cost
					i point.		and the total
							and the total

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							payments made.
							No cost element was
							given in respect of
							Road projects, the
							report only shows the
							status as complete.
							The following isthe
							list of sampled
							compled projects;
							1. Power installation at
							Nyamonda Water
							supply
							Award cost.Kshs.11.5M
							2. Market
							improvement -
							Roganga, Keumbo, Kio
							ngoro,Magonga
							Award cost-Kshs.7.5M
							3. Getenga gravity
							project -Kitutu Central
							Award cost -
							Kshs.4.7M

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							4.Ritembu, Itembu-
							ECDE- Buochi Borabu
							Award cost. Kshs.4.8M
							5.Nyabundo,Nyakiogi
							ro,Kiamabudu,Kegati,E
							samba-ECDE
							Award Cost-Kshs.4.4M
2.8		Feedback	Evidence that the ADP	Review the two	Maximum: 1	0	The county does not
		from Annual	and budget are	documents for evidence	point.		prepare C-APR and as
		Progress	informed by the	of C-ARP informing ADP			such it does not
		Report to	previous C-APR.	and budget	Compliance: 1		inform the ADP and
		Annual			point.		the budget
		Developme					
		nt Plan					
			Resource Management				
	Max score: 12	•				Ι.,	
3.1	Staffing plans	Organizatio	a) Does the county have	Staffing plan	Maximum 3	1	The County has an
	based on	nal	an approved staffing	C B	points:		approved staffing plan
	functional	structures	plan in place, with	Capacity Building	F:		with annual targets
	and	and staffing	annual targets?	Assessment / CARPS	First AC&PA:		The staff plans were
	organization	plans		report	a = 2 points,	_	approved in October
	assessments		b) Is there clear evidence		b = 1 point	1	2014 via the adoption
			that the staffing plan	Documentation	c= NA.		of the CARPS report.
			was informed by a Capacity Building	evidencing hiring, training, promotion,	Future AC&PAs:		The staffing plans was informed by the

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			assessment / functional	rationalization, etc.	a=1 point,		CARPS Report which
			and organizational	In future years (after first	b = 1 point,		was adopted in
			assessment and	AC&PA), there has to be	c = 1 point		October of 2014 and
			approved organizational	evidence that CB/skills			SRC Job Evaluations.
			structure?	assessments are			The staffing annual
			c) Have the annual	conducted annually to			targets have not been
			targets in the staffing	get points on (b).		0	met
			plan been met?	Targets within (+/- 10%		0	met
				variations).			
3.2	Job	Job	a) Job descriptions in	Job descriptions	Maximum score:		JDs adhere to the
	descriptions,	descriptions,	place and qualifications		4 points		requirements in the
	including	specification	met (AC&PA 1: Chief	Skills and competency			scheme of service. All
	skills and	s and	officers / heads of	frameworks.	All a, b and c: 4		staff have required
	competence	competency	departments; 2nd		points.		qualifications for their
	requirements	framework	AC&PA: all heads of	Appointment,			respective positions
			units; future AC&PAs: all	recruitment and	Two of a-c: 2	2	A Skills and
			staff (sample check))	promotion records	points	_	Competency
							framework has not
			b) Skills and competency		One of a-c: 1		been developed in the
			frameworks and Job		point		County
			descriptions adhere to				
			these (AC&PA 1: Chief				As per the PSB
			officers / heads of				recruitment process
			departments; 2nd AC&PA: all heads of				availed, recruitment is
							competitive and
			units; future AC&PAs: all				appointments are
			staff (sample check)				done based on highest
							scores in interviews.

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			c) Accurate recruitment, appointment and promotion records available				Employment is purely on a need basis by the respective departments and availability of funding. Promotions are based on recommendations by departments and availability of funds
							for the same to be effected.
3.3	Staff appraisal and performance	Staff appraisals and	a) Staff appraisal and performance management process	Review staff appraisals. County Act, Art 47 (1).	Maximum score: 5 points. ¹		Staff appraisal tools have not been developed.
	management operationaliz ed in counties	performance managemen t	developed and operationalized. b)Performance contracts	Country Public Service Board Records.	a) Staff appraisal for all staff in place: 1 point. (If staff appraisal for	0	Performance contract tools developed and operationalized
			developed and operationalized	Staff assessment reports. Re-engineering reports	b) Performance		Performance contracting made
			c) service re-engineering undertaken	covering at least one service	Contracts in place for CEC Members and Chief	1	between the Governor and CEC's; and between CECs and COs, copies of the
			d) RRI undertaken	RRI Reports for at least one 100 day period	Officers: 1 point Performance		Performance Contracts availed for the period

¹ Note: higher points only expected in subsequent ACPAs, but PM is kept stable across ACPAs.

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
					Contracts in place		1st July 2015 to 30th
					for the level		June 2016
					below Chief		No Service re-
					Officers: 1 point		engineering
							undertaken in the
					c) Service delivery		County.
					processes re-	0	County.
					engineered in		No RRI undertaken in
					counties: 1 point		the County.
					d) Danid Dagulta	0	
					d) Rapid Results Initiatives-RRIs	U	
					launched/upscaled		
					: 1 point		
	Key Result Area	A·Civic Educat	ion and Particination - Δ citi	 zenry that more actively p	•	V	
	governance a		• • • • • • • • • • • • • • • • • • •	zem y maemore accivety p	ar crespacea medame	,	
	Max score: 18	• •	,				
4.1	Counties	CEU	Civic Education Units	County Act, Art 99-100.	Maximum 3	3	a).There are CE Units
	establish	established	established and		points.		established within the
	functional		functioning:				County Public
	Civic				CEU fully		Administration
	education		(a) Formation of CE		established with		department headed by
	Units		units		all milestones (a) -		Director of Civic
			(b) Dedicated staffing		(e) complied		Education and Public
			and		with: 3 points.		Participation
			(c) Budget,				b).There are dedicated
			(d) Programs planned,		2-4 out of the five		staff among them the
			including curriculum,		milestones (a-e):		starr among them the

Outputs Area (Detailed Indicators) and Issues to Check importance (Score) Findings activities etc. and (e) Tools and methods for CE outlined. Only one: 1 been appoint run various a within the un c). There is a for the variou activities wit Civic Education and Public Participation d). There is a curriculum ap in partnership MoDP and Ca Justice and P	essment
(e) Tools and methods for CE outlined. Only one: 1 been appoint run various a within the unc). There is a for the various activities with Civic Education and Public Participation d). There is a curriculum apin partnership MoDP and Care	
for CE outlined. Only one: 1 point. been appoint run various a within the un c). There is a for the variou activities wit Civic Educati and Public Participation d). There is a curriculum ag in partnership MoDP and Car	ive other
point. run various avithin the unch in the various activities with activities with activities with activities with activities with and Publich Participation down activities ac	e been
within the un c). There is a for the variou activities wit Civic Educati and Public Participation d). There is a curriculum ag in partnership MoDP and Ca	ed to
c). There is a for the variou activities wit Civic Education and Public Participation d). There is a curriculum apoin partnership MoDP and Care	
for the various activities with Civic Education and Public Participation d). There is a curriculum again partnership MoDP and Care	its.
activities wit Civic Education and Public Participation d).There is a curriculum ap in partnership MoDP and Car	budget
Civic Education and Public Participation d). There is a curriculum aprin partnership MoDP and Care	IS
and Public Participation d).There is a curriculum ap in partnership MoDP and Care	nin the
Participation d). There is a curriculum ap in partnership MoDP and Car	on Units
d).There is a curriculum ap in partnership MoDP and Ca	
curriculum ap in partnership MoDP and Ca	availed
in partnership MoDP and Ca	
MoDP and Ca	-
Justice and P	
Commission (
collaboration	with
URAIA). The	
curriculum ha	
programs and	
plans develop	ea
through the	which
partnerships were availed	
	to trie
team.	

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							e).Civic Education and Public Participation reference materials- manuals, workbooks and curriculum were availed each containing relevant material for civic
4.2		Counties roll out civic education activities	Evidence of roll-out of civic education activities - (minimum 5 activities).	County Act, art. 100. Examples are engagements with NGOs to enhance CE activities/joint initiatives on training of citizens etc. Needs to be clearly described and documented in report(s) as a condition for availing points on this.	Maximum 2 points. Roll out of minimum 5 civic education activities: 2 points.	2	education training. Activities in partnership with various NGOs including: Catholic Justice and peace (CJPC in collaboration with URAIA) on Civic Education and Governance, Peace building and Human rights; Usalama Reforms forum on Police reforms and accountability; Association for the physically disabled on Microfinance and

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							water; Youth Women Christian Association (YWCA) on Womens' rights and HIV AIDS Supreme Council of Kenya Muslims (SUPKEM) on Human Right's advocacy and Peace building
4.3	Counties set up institutional structures systems & process for Public Participation	Communica tion framework and engagement	a) System for Access to information/ Communication framework in place, operationalized and public notices and userfriendly documents shared in advance of public forums (plans, budgets, etc.) b) Counties have designated officer in place, and officer is operational.	County Act, Art. 96. Review approved (final) policy / procedure documents describing access to information system and communication framework and review evidence of public notices and sharing of documents. Review job descriptions, pay-sheets and / or other relevant records to ascertain whether designated officer is in place; review documents	Maximum 2 points. a) Compliance: 1 point. b) Compliance: 1 point.	1	Public participation ACT availed and in use thus putting in place a structure for information access and sharing. Communication system in place and information shared on plans and budgets with public in advance of engagement through adverts, posters and presentations Communication Officer is appointed to

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
				evidencing activities of			manage
				the designated officer			communications.
				(e.g. reports written,			
				minutes of meetings			
				attended etc.)			
4.4	-	Participatory	a) Participatory planning	PFM Act, Art. 137.	Maximum 3		a). County
		planning	and budget forums held		points.		participatory planning
		and budget	in previous FY before	County Act, 91, 106 (4),			and budget forums
		forums held	the plans were	Art. 115.	All issues met (a-		were held at
			completed for on-going		f): 3 points.		Nyamache Social Hall
			FY.	Invitations			on 22/02/16, Sameta
				Minutes from meetings	4-5 met: 2 points.	2	Hall, Bobasi on
			b) Mandatory citizen	in the forums.			23/02/16. These areas
			engagement	1	1-3 met: 1 point.		represent sampled
			/consultations held	List of attendances,			evidences of locations
			beyond the budget	Meetings at ward levels,			where the citizens are
			forum, (i.e. additional consultations)	Link between minutes			engaged by the County in planning
			Consultations)	and actual plans.			and budget making
			c) Representation: meets	and actual plans.			and budgetmaking
			requirements of PFMA	List of suggestions from			b). Further to the
			(section 137) and	citizens, e.g. use of			Town Hall meetings,
			stakeholder mapping in	templates for this and			Documents availed
			public participation	reporting back.			included invitations
			guidelines issued by	1 J			for meetings in ward
			MoDP.	Feedback reports /			and sub-county halls,

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
				minutes of meetings			lists of participants for
			d) Evidence that forums	where feedback			these meetings were
			are structured (not just	provided to citizens			provided in the
			unstructured discussions)				documents made
							available. Minutes
			e) Evidence of input				from meetingshaving
			from the citizens to the				comments by citizens
			plans, e.g. through				were availed to the
			minutes or other				team and reviewed.
			documentation				c) The representation
							in the meetings
			f) Feed-back to citizens				reflected the
			on how proposals have				expectation of the
			been handled.				PFM Act Section 137.
							Members included the
							Governor, CECs,
							representations from
							Business people,
							disable, women and
							Faith Based
							Organisations. The
							Elderly and persons
							representing labour
							organisations were
							also included. The list
							of attendees for the
							above respective

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							locations were availed
							d). Agenda for
							discussion during the
							forums, spread out
							stakeholder
							representation and
							clear invitations
							indicated a well
							structured session. Reports of the
							meetings were availed
							with these details.
							e). The minutes did
							reflect contribution
							from the citizens and
							their input was well
							atticulated in the
							availed reports
							f). Feed back to
							citizens through
							monitoring reports
							and ACPR had not
							been done since
							reports for monitoring

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							were not availed
4.5.		Citizens' feed back	Citizen's feedback on the findings from the C- APR/implementation status report.	Records of citizens engagement meetings on the findings of the C-APR. Review evidence from how the inputs have been noted and adhered with and whether there is feedback mechanism in place.	Maximum points: 1 Compliance: 1 point.	0	There was no record of any feedback to the citizens and no specific engagements with the public on development undertakings by the County Government. The County does not produce the C-APR, however there is an

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							undated Kisii County
							Government
							Milestones magazine
							which outlines various
							aspects of
							development in the
							Kisii Government
4.6	-	County core	Publication (on county	PFM Act Art 131. County	Maximum points:		CBROP is the only
		financial	web-page, in addition to	Act, Art. 91.	5 points	1	document that has
		materials,	any other publication)	Review county web-			been uploaded in the
		budgets,	of:	page.	9 issues: 5 points		county website. The
		plans,	i) County Budget				rest of the listed
		accounts,	Review and Outlook	(N.B.) Publication of	7-8 issues: 4		reports and plans have
		audit	Paper	Budgets, County	points		not been uploaded.
		reports and	ii) Fiscal Strategy Paper	Integrated Development			This is supposed to be
		performance	iii) Financial statements	Plan and Annual	5-6 issues: 3		caused by technical
		assessments	or annual budget	Development Plan is	points		hitches on their
		published	execution report	covered in Minimum			website
		and shared	iv) Audit reports of	Performance Conditions)	3-4 issues: 2		
			financial statements		points		
			v) Quarterly budget		4.2 : 4:		
			progress reports or		1-2 issues: 1 point		
			other report		O issues O maist		
			documenting project		0 issues: 0 point.		
			implementation and				
			budget execution				
			during each quarter				

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			vi) Annual progress				
			reports (C-APR)				
			with core county				
			indicators				
			vii) Procurement plans				
			and rewards of				
			contracts				
			viii) Annual Capacity &				
			Performance				
			Assessment results				
			ix) County citizens'				
			budget				
4.7		Publication	All bills introduced by	County Act, Art. 23.	Maximum 2	2	40 bills introduced to
		of bills	the county assembly		points		the assembly and
			have been published in	Review gazetted bills			passed since inception
			the national and in	and Acts, etc.	Compliance: 2		of the County
			county gazettes or		points.		Assembly in 2013. All
			county web-site, and	Review county web-site.			bills and acts published
			similarly for the				in the KenyaGazette
			legislation passed.				
	Result Area 5.						
	Max score: 20	<u> </u>					
5.1	Output	Physical	The %of planned	Sample min 10 larger	Maximum 4	0	The projects provided
	against plan	targets as	projects (in the ADP)	projects from minimum	points (6 points in		in the completion
	- measures of	included in	implemented in last FY	3 departments/sectors.	the first two		register had a mix of

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
	levels of	the annual	according tocompletion		AC&PAs).2		projects from year
	implementati	developmen	register of projects	Points are only provided			2013 to date. Some of
	on	t plan		with 100 % completion	More than 90 %		the completed projects
		implemente	Note: Assessment is	against the plan for each	implemented: 4		were missing from the
		d	done for projects	project.	points (<u>6 points</u> in		ADP. In the analysis
			planned in the Annual		the first two		done, the sampled and
			Development Plan for	If a project is multi-year,	AC&PAs).		completed projects
			that FY and the final	the progress is reviewed			accounted for less than
			contract prices should be	against the expected	85-90 %: 3		50 %
			used in the calculation.	level of completion by	points		The projects sampled
			Weighted measure	end of last FY.			The projects sampled included:
			where the size of the		75-84%: 2 points		included.
			projects is factored in. If	Use all available			1. Isecha-Eronge Road
			there are more than 10	documents in	65-74%: 1 point		award of 27,392,849.
			projects a sample of 10	assessment, including:			
			larger projects is made,	CoB reports,	Less than 65 %:0		2. Menyinkwa-
			and weighted according	procurement progress	point.		Nyamarambe-Award
			to the size.	reports, quarterly			of 39,132,169.2
				reports on projects,	If no information		3. Power line
				M&E reports etc.	is available on		Installation-
					completion of		Nyamondo Water
					projects: 0 point		Supply-Award
					will be awarded.		11,525,589
							11,323,307
					An extra point		4.Market
					will be awardedif		

²As VFM is only introduced from the third ACPA, the 5 points for this are allocated across indicator 5.1 to 5.4 in the first two ACPA on the top scores in each PM, e.g. from 4 points to 6 points in the Performance Measure No. 5.1

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
	Outputs	Alea	(Detailed indicators)	and issues to check	the county maintains a comprehensive, accurate register of completed projects and status of all ongoing projects (within the total max points available, i.e. the overall max is 4 points/6 respectively in the first two AC&PA).	(Score)	Improvement at Roganga, Keumbu,Ogembo,Kiog oro, Mogonga-award 7,500,000 5.Getenga Gravity Project, Kitutu Central- Award: 4,687,757 6.Ritembu & Itembu ECDE Classrooms Buochi Borabu - Award: 4,787,940.60 7.Kiamabundu ECDE Classrooms-award: 4,453,8608.Purchase of Cabro Making Machine-Budget: 10,000,000 9.Refurbishment of County Assembly chambers-Budget: 30,000,000 10.Construction of County Assembly car park Chambers -

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Budget 25,000,000
5.2	Projects implemented according to cost estimates	Implementat ion of projects and in accordance with the cost estimates	Percentage (%) of projects implemented within budget estimates (i.e. +/- 10 % of estimates).	Sample of projects: a sample of 10 larger projects of various size from a minimum of 3 departments/ sectors. Review budget, procurement plans, contract, plans and costing against actual funding. If there is no information available, no points will be provided. If the information is available in the budget this is used. (In case there are conflicts between figures, the original budgeted project figure will be applied). Review completion reports, quarterly reports, payment records, quarterly progress reports, etc.	Maximum 4 points. (5 points in the first two AC&PAs). More than 90 % of the projects are executed within +/5 of budgeted costs: 4 points (5 points in the first two AC&PAs) 80-90%: 3 points 70-79%: 2 points 60-69%: 1 point Below 60%: 0 points.	0	No broken down budgets were provided for the following projectd highlighted belwo The projects sampled did not have a broken down and itemized budgets for comparison with the award costs. This made it very difficult to do the analysis on whether projects were within budget or not. The project completion register did not also have the itemized budgets of the respective projects. The sampled projects were: 1. Isecha-Eronge Road award of 27,392,849 Budget not broken
							: Jee

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
				Review M&E reports.			down but availed in
							lump sum
				Compare actual costs of completed project with			Variance
				original budgeted costs			2.Menyinkwa-
				in the ADP/budget.			Nyamarambe-
							Award:39,132,169.2
							Budget:
							Variance
							3.Power line
							Installation-
							Nyamondo Water Supply
							Award: 11,525,589
							Budget:
							Variance
							4.Market
							Improvement at
							Roganga,
							Keumbu,Ogembo,Kiog
							oro, Mogonga
							Award: Kshs

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							7,500,000
							Budget:
							Variance
							5. Getenga Gravity
							Project, Kitutu Central
							Award: 4,687,757
							Budgets not broken down
							6. Ritembu & Itembu
							ECDE Classrooms
							Buochi Borabu
							Award: 4,787,940.6
							Budgets not broken down
							7. Kiamabundu ECDE Classrooms award: 4,453,860 budgets not broken down
							8. Purchase of Cabro Making Machine

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Budget:10,000,000
							Documents not
							availed
							availed
							9. Refurbishment of
							County Assembly
							chambers
							Budget: Kshs
							30,000,000.00
							Award: Documents
							not availed
							10. Construction of
							County Assembly car
							park Chambers
							D d = 4. 25 000 000
							Budget: 25,000,000
							Award: 21,074,880
							V : 45.70/
							Variance: 15.7%
5.3	Maintenance	Maintenanc	Maintenance cost in the	Review budget and	Maximum 3	0	Maintenance costs for
		e budget to	last FY (actuals) was	quarterly budget	points (4 points in		various projects were
		ensure	minimum 5 % of the	execution reports as well	the first two		factored at the
		sustainability	total capital budgeted	as financial statements.	AC&PAs).		inception but after
			evidence in selected				completion of projects
			larger projects (projects	Randomly sample 5	Maintenance		and costs for each

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			which have been	larger projects, which	budget is more		individual projects
			completed 2-3 years	have been completed 2-	than 5 % of		cannot be computed
			ago) have been	3 years ago.	capital budget		since they are lump
			sustained with actual		and sample		sum
			maintenance budget	Review if maintenance is	projects catered		
			allocations (sample of	above 5 % of the capital	for in terms of		
			min. 5 larger projects).	budget and evidence	maintenance		
				that budget allocations	allocations for 2-3		
				have been made for	years after: 3		
				projects completed 2-3	points (4 in the		
				years ago and evidence	first two AC&PA).		
				that funds have actually			
				been provided for	More than 5 %		
				maintenance of these	but only 3-4 of		
				investments.	the projects are		
					catered for: 2		
					points.		
					More than 5 %		
					but only 1-2 of		
					the specific sampled projects		
					are catered for: 1		
					point.		
5.4	Screening of	Mitigation	Annual Environmental	Sample 10 projects and	Maximum points:	0	The County projects
7.7	environment	measures on	and Social Audits/reports	ascertain whether	2 points (3 points	"	were classified as
	al social	ESSA	for EIA /EMP related	environmental/social	in the first two		either low, middle or
	safeguards	through	investments.	audit reports have been	AC&PAs)		high risk. The County
	Jaicgaalas	audit	miresuments.	produced.	/ / / / / / / / / / / / / / / / / / /		undertook EIA on only
		addit		produced.			ander cook EIA on only

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
		reports			All 100 % of		projects that were
					sample done in		perceived to be high
					accordance with		risk. The sampled
					framework for all		projects were both
					projects: 2 points		high, medium and low
					(3 points in the		risk. Out of the ten
					first two AC&PAs)		sampled projects four
							had undergone EIA.
					80-99 % of		The projects sampled
					projects: 1 points		were:
							1.Solid waste
							Management for Kisii
							municipality on LR
							Wanjare/Bogiakumu/2
							754/2841 of March
							2014
							2.Borehole Drilling at
							KIHBT-Kisii college
							Nema/PR/KSI/5/2/054
							6 of March 2015
							3.Industrial Park on
							Lr.lbeno scheme/771
							at Nyamecheo/Kabosi
							August 2014

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							4. Nyagweta Forest
							Sugar Cane Project EIA
							of April 2014
							5. Keumbu Bus Park
							Keumbu/1036 No EIA
							done
							6. Water Supply and
							Treatment works for
							Keroka Town
							November 2013
							7. Menyinkwa-
							Nyamarambe-No EIA
							done
							8. Power line
							Installation-
							Nyamondo Water
							Supply. No EIA done
							9. Market
							Improvement at
							Roganga,
							Keumbu,Ogembo,Kiog
							oro, Mogonga. No
							EIA done
							10. Getenga Gravity

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Project, Kitutu Central.
							No EIA done
							Environmental Audit
							Reports available for
							some of the County
							funded projects that
							were sampled thus
							screening done and
							social safeguards can
							be guaranteed in some
							of the projects but not
							all.
5.5	EIA /EMP	EIA/EMP	Relevant safeguards	Sample 5-10 projects	All 100 % of	0	Relevant safeguard
3.3	procedures	procedures	instruments Prepared:	Sumple 5 To projects	sample done in	· ·	instruments prepared
	procedures	from the Act	Environmental and		accordance with		in some county funded
		followed.	Social Management		framework for all		projects. Despite some
			Plans, Environmental		projects: 2 points		county projects having
			Impact Assessment, RAP,				undergone the EIA and
			etc. consulted upon,		80-99 % of		being screened, the
			cleared/approved by		projects: 1 points		overall outcome did
			NEMA and disclosed				not meet the
			prior to commencement				requirements expected
			of civil works in case				Non of the projects
			where screening has				sampled had provided
			indicated that this is				ESMP implementation
			required. All building &				plans or any RAP
			civil works investments				

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
			contracts contain ESMP				The projects sampled
			implementation				1. Solid waste
			provisions (counties are				
			expected to ensure their				Management for Kisii
			works contracts for				municipality on LR
			which ESIAs /ESMPs				Wanjare/Bogiakumu/2
			have been prepared and				754/2841 of March
			approved safeguards				2014
			provisions from part of				2. Industrial Park on
			the contract.				Lr.Ibeno scheme/771
							at Nyamecheo / Kabosi
							August 2014
							3.Nyagweta Forest
							Sugar Cane Project EIA
							of April 2014
							4.Keumbu Bus Park
							Keumbu/1036 No EIA
							done
							5.Water Supply and
							Treatment works for
							Keroka Town
							November 2013
							6.Market
							Improvement at
							Roganga,

No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
	Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
							Keumbu, Ogembo, Kiog
							oro, Mogonga. No EIA done
							LIA dolle
5.6	Value for the	Value for	Percentage (%) of	To be included from the	Maximum 5	N/A	Not assessable at this
3.0	Money (from	the money.	projects implemented	3rd AC&PA only.	points.	IV A	stage
	the 3 rd	the money.	with a satisfactory level	A sample of minimum 5	points.		stage
	AC&PA).		of value for the money,	projects will be	To be developed		
	,		calibrated in the value	reviewed.	during		
			for the money		implementation		
			assessment tool.	The methodology will	based on the TOR		
				be developed at a later	for the VfM.		
				date, prior to the 3 rd			
				AC&PA.	Points: maximum		
					5, calibration		
				Note that a sample will	between 0-5		
				be taken of all projects,	points.		
				not only the ones, which			
				are funded by the CPG.	E.g. more than 90		
				The % of projects	% of projects		
				(weighted by the size of the projects) with a	Satisfactory: 5 points, morethan		
				satisfactory level of	85 % 4 points,		
				value for the money will	etc.		
				be reflected in the score			
				i.e. 80 % satisfactory			
				projects= XX points, 70			

	No.	Priority	Performance	Performance Measure	Means of Verification	Scoring /level of	Result	Detailed Assessment
		Outputs	Area	(Detailed Indicators)	and Issues to Check	importance	(Score)	Findings
Ī					% = XX points.			
Ī						Total Maximum	39	
						Score: 100 points.		

3.0 SUMMARY OF CAPACITY BUILDING REQUIREMENTS

3.1 Summary of Results

Table 6: Summary of Results for Minimum Access Conditions

Minimum Conditions for Capacity and Performance Grants (level 1)	Assessment Met/ Not Met
1. County signed participation agreement	Assessment Met
2. Capacity Building plan developed	Assessment Met
3. Compliance with investment menu of the grant	Not applicable
4. Implementation of CB plan	Not applicable

Table 7: Summary of Results Minimum Performance Conditions

MPCs for Capacity & Performance Grants (level 2)	Reason and Explanation	Assessment Met/ Not Met
Minimum Access Conditions Complied with Compliance with Minimum access conditions	To ensure minimum capacity and linkage between CBand Investments	Assessment Met
Financial Management Financial statements submitted	To reduce fiduciary risks	Assessment Met
Audit Opinion does not carry an adverse opinion or a disclaimer on any substantive issue	To reduce Fiduciary risks	Assessment Met
Planning Annual planning documents	To demonstrate a minimum level of capacity to plan and manage funds	Assessment Met

in place		
Adherence with the investment menu	To ensure compliance with environmental and social safeguards and ensure efficiency in spending	Not Applicable
Procurement Consolidated procurement plans in place	To ensure procurement planning is properly coordinated from the central procurement unit	Assessment Met
County Core staff in place	Core staff in place as per County Government Act	Assessment Met
Environmental and social safeguards	To ensure that there is a mechanism and capacity to screen environmental and social risks	Assessment Met
Citizens' Complaint System in place	To ensure sufficient level of governance and reduce risks for mismanagement	Assessment Met

Table 8: Summary of Results for Performance Measures

Key Result Areas	Result/Score
KRA 1: Public Financial Management	14
KRA 2: Planning and monitoring and evaluation	8
KRA 3:Human Resources Management	5
KRA 4: Civic Education and Participation	12
KRA 5: Investment implementation & Social and environmental performance	0
TOTAL SCORE	39

The following is a summary of findings on capacity building requirements of the county based on the assessment (overall indicative areas) listed by Key Result Areas.

a) Public Finance management

- Train staff on proficiency and use of IFMIS Hyperion module;
- Sensitize and induct key staff on PFM Act 2012 and compliances with related regulations,
- Sensitize and induct relevant staff on regulations and compliances with publishing of reports and dissemination
- Sensitize the county top management on the need to fast-track automation of revenue collections and accountability
- Training of staff on development of a comprehensive asset register;
- Training of relevant staff to appreciate the need of compiling and dissemination of the quarterly and annual financial audits reports in line with PFM Act 2012 and regulation, 2015.

b) Human Resources

- Sensitize staff to ensure that staff appraisals and performance contracting is done annually
- The staff needs to be sensitized on writing reports from each department regarding recommendations for promotions and training
- The supervising staff need to be trained on developing skills and competency frameworks for the county
- Develop capacity in service reengineering
- Initiate and develop innovative RRI on service delivery for county citizens in various departments

c) Environment and Social Safeguards

- Sensitize all County Staff in the department of Environment on EIA enforcement for all county projects and formalize their working arrangement with NEMA
- Capacity building in screening of environmental social safeguards and follow up and implementation of EIA/EMP procedures.
- Short courses for key staff on EIAs/EAs process; conducting public participation processes, support continuous professional development and accreditations;
- Sensitize County Assembly staff on the need to domesticate the EMCA and passing a policy on local aspects on environment

d) Monitoring and Evaluation

- Sensitization of the County's top management on the need of appointing the county M&E committee and ensuring its functionality,
- Sensitize relevant staff on the requirements of CIDP preparation guidelines
- Sensitize relevant personnel on Linkages between the ADP and CIDP and the budget in terms of costing and activities,

- Train staff to establish and maintain a register of completed projects,
- Train relevant staff on the preparation of County Annual Progress report (CAPR)

4.0 CHALLENGES IN THE ASSESSMENT

The following were some of the key challenges encountered during the process of undertaking the assignment.

- Difficulty in accessing information in respect of planning and core personnel,
- Challenge in linkage of projects through the budget, ADP and CIDP, for instance some projects in ADP but not in the budget and others are in the budget but not in the ADP
- Provision in broken down budgets having all project costs from initial approval to award
- The County staff failed to avail information on large completed project reports

5.0 SPECIFIC AND GENERAL COMMENTS TO INDIVIDUAL ASPECTS OF THE ASSESSMENT PROCESS

Issues raised and respective recommendations made by individual aspect of assessment, i.e. MACs, MPCs and PMs are provided in the following sections 5.1 to 5.3.

5.1 MAC's

The documents were availed

5.2 MPC's Issues

- Financial statements for the assembly carry a disclaimer opinions.
- Planning requirements are not met in the assessment
- Procurement indicators not met county did not prepare Consolidated Procurement Plan for the financial year 2016/2017.
- The County does not have a skills and competency framework for their entire staffEnvironmental and Social Safeguards systems were not in place since the EMCA act by the County has not been introduced to the assembly and a good number of projects had not been screened by NEMA
- Uploading of finance related documents online has not been effected and there is no support to the ICT department to ensure appreciation of the department

5.3 PMs

KRA 1: Public Finance Management

The following observations were made:

- The County has not fully adopted the IFMIS Hyperion Module
- The county did not avail documents to confirm it complied with submission of CBROP to county assembly on due dates
- E procurement (IFMIS) has not been fully adopted to enable end to end procurement processes
- The County has not yet automated revenue collection, recording and accounting system, its OSR is still done manually and LAIFOMS
- County does not comply with timely submission of Quarterly budget execution reports to County assembly, further the quarterly reports prepared are not published
- The county does not prepare monthly financial reports,
- The county is yet to appoint internal audit committees for both the executive and the assembly,
- The County did not provide evidence to demonstrate, the County assembly received and scrutinize the audit reports.

• There is no adequate secure storage space for procurement documents

KRA 2: Planning and Monitoring & Evaluation

The following was observed:

- All departments have a designated planning and M&E officer
- CIDP, ADP and Budgets are in place and uploaded in the county website safe for the budget for 2016/2017 which has not published on the county website
- The county did not adhere to preparation of the CIDP as per the guidelines issued by the MoDP
- Linkages between CIDP, ADP and budget were not easy to establish since there are projects that are done and not in the budget and some not in the ADP
- In the absence of the projected budget in the CIDP we could not determine whether the annual financing requirement for full implementation of CIDP does not exceed 200% of the 2015/2016 total revenue.
- The county did not prepare the CAPR for the financial year 2015/2016

KRA 3: Human Resource

- Staff Appraisals and performance contracting needs to be done on an annual basis so as to
 ensure that staff meet their personal and development goals. The performance
 contracting and appraisal needs to be cascaded down to the heads of depart and other
 staff
- There Human Resource Information System (HRIS) needs to co-opted into the operations of the county
- Uptake of technology in the County to re-engineer collection of revenue should be prioritized so as to ensure personal responsibility by the citizens on participating in development.
- The County should also ensure a Rapid Results Initiates on service delivery is initiated to avoid compromising on quality and timeliness of service

KRA 4: Civic Educations and Participation

- The County needs to ensure proper monitoring reports are developed so that the annual progress reports are also developed. The reports ensure citizen participation and feedback mechanisms
- Information on plans, budgets, accounts, audit reports and assessments are neither published in the website nor shared with the public despite these being public documents

KRA 5 Investments and Social Environment Performance

- Project completion registers are available but do not have adequate project information in place.
- Budgets for most of the projects are lump sum hence difficult to tell what the original specific budgets of the project costs were especially CA budgets
- There are no project progress reports and no M&E reports making it difficult to follow up projects
- Projects are initially budgeted without maintenance costs. These maintenance costs are then introduced in the year immediately the project ends and are all lump sum amounts.
 This makes it very hard to determine the exact maintenance costs allocated to any specific project.
- County Government and County Assembly have implemented development projects without any of them being screened for the EIA.
- Projects sampled do not have any environmental and social safeguards procedures followed.

6.0 NOTIFICATION OF DISAGREEMENT WITH THE OUTCOME OF THE ASSESSMENT ALREADY NOTED DURING THE FIELD-TRIP

- No notice of disagreement was noted as the team gave an overview of their experience during the assessment and a highlight of the weak areas that needed improvement and which the County staff admitted as a need.
- None of the Quality assurance variation issues have arose so far on the assessment report.

7.0 OVERVIEW OF THE 5 WEAKEST PERFORMANCES

Table 9: Areas of the county of weakest performance during the field visit.

KRA	Performance Measure	Issues
KRA 1	Public Finance Management	 The county has not constituted internal audit committees. There is slow pace of automation of collection, recording and accountability of County own soeuce revenue
KRA 2	Planning &M&E	 The County does did not prepeare a C-APR for the financial year 2015/2016 The CIDP development did not adhere to the guidelines issued by MoDP.
KRA 3	Human Resource Management	The County lacks a skills and competency frameworks makes it difficult to understand staff delivery capacity
KRA 4	Civic Education and Participation	Lack of county development progress reports minimizes the public participation in interrogating the projects completed
KRA 5	Investment implementation & social and environmental performance	The County has not domesticated the EMCA ACT 2009 thus quite a number of projects are not screened. Project budgets are shared in lump sum form thus difficult to specify amounts for each

ANNEX 2: MINUTES OF THE ENTRANCE MEETING

MINUTES OF THE ANNUAL CAPACITY AND PERFORMANCE ASSESSMENT ENTRY MEETING HELD ON 24TH JULY 2017 AT THE COUNTY GOVERNMENT OF KISII'S BOARDROOM STARTING AT 09.19 AM

IN ATTENDANCE

1. Robert Ombasa County Secretary (Chair)

2. Fred Nyasimi Deputy Director Strategy Delivery and Project Mgt.

3. John Angasa Civic Education Officer

Fanice Ombongi
 Senior Asst. Director Human Resource Mgt.
 George Matiro
 Principal Human Resource Management Officer

6. Michael Nyaata Ragira7. Vincent MireraSenior Environment OfficerDeputy Director Revenue

8. Nicodemus Karori Auditor

9. Alfred Morega Research Officer 110. Evans Kiage Principal Accountant

11. Francisca Bhoke Director Human Resource Management

12. Leonard Chibeka Senior Accountant

MGA Team

Rutto Kibiwott David Consultant/Team Leader

Whycliffe Imoite Ijackaa Consultant
 Mary Kitelo Support

AGENDA

1. Introduction

2. Matengo Githae & associates presentation

3. AOB

Min 1 Introduction

The meeting started with a word of prayer at 09.19am. The County Secretary Mr. Robert Ombasa who chaired the meeting welcomed all members and requested everyone to introduce themselves. He informed the members that the County was ready for the assessment since they had a meeting earlier to sensitize all officers concern about the assessment. He also told the Officers that the exercise was not an audit but an assessment which is evidence based and therefore documentation was key for better result.

Min 3. Matengo Githae & Associates

The Team Leader thanked the KDSP ACPA members present and encouraged them to work as team in order to achieve the objective of the assessment and for the benefit of the people of Kisii County. He informed the member that the assessment tool to be used is the same one the County used for self-assessment.

He explained the three key areas to be assessed which are minimum access condition, minimum performance condition and performance measures.

The Team leader explained the check-list which is being used and key source of information. Members were informed that the documents are in safe custody and confidentiality is assured.

The meeting was informed that the assessment would take three days after which an exit meeting will be held to share issues that might have arisen from the assessment.

Min. 3 AOB

There being no other business, the meeting adjourned at 10.04am.

ANNEX 2: MINUTES OF THE EXIT MEETING

MINUTES OF THE ANNUAL CAPACITY AND PERFORMANCE ASSESSMENT EXIT MEETING HELD ON 26 TH JULY 2017 AT THE COUNTY GOVERNMENT OF KISII'S BOARDROOM STARTING AT 14.57 PM

1 Fred Nyasimi Deputy Director Strategy Delivery and Project Mgt.

2 John Ang'asa Civic Education Officer

3 George Matiro Principal Human Resource Management Officer

4 Michael Nyaata Ragira Senior Environment Officer 5 Vincent Mirera Deputy Director Revenue

6 Nicodemus Karori Auditor

7 Evans Kiage Principal Accountant

8 George Nyamwamu Accountant9 Nicodemus Orito Civic Education

10 Nelson Mageto Supply Chain Management

11 Emma Ntabo personal Assistant

MGA Team

1. Rutto Kibiwott David Consultant/Team Leader

Whycliffe Imoite Ijackaa Consultant
 Mary Kitelo Support

AGENDA

- 1. Opening remarks
- 2. Key finding of the assessment
- 3. A.O.B

Min 1. Opening remarks

The meeting started at 2:57pm with a word of prayer from Nelson Mageto

Fred Nyasimi the County focal point officer welcomed all members present and thanked everybody for the team work and cooperation accorded by the County Officers.

He informed the meeting of the challenges the county officials were going through in order to retrieve the documents. He said they have identified the gaps to be filled by capacity building

He thanked the consultant team for the patience throughout the assessment.

Min 2 Key finding of the assessment

The consultants went through the general findings and areas of weaknesses as follows

a) Minimum Performance Condition

- Audited accounts were not available for the financial year 2015/16 as the office of the Auditor General was still to release the same.
- Planning requirements are not met in the assessment
- Procurement indicators are met with Consolidated Procurement Plan for the financial year 2016/2017 in place.
- Staff in place do not have their skills and competency frameworks
- Environmental and Social Safeguards systems were not in place since the EMCA act by the County has not been introduced to the assembly and a good number of projects had not been screened by NEMA
- Uploading of finance related documents online has not been effected and there is no support to the ICT department to ensure appreciation of the department

b) Performance Measures

KRA 1

- The County has not fully adopted the IFMIS Hyperion Module
- The county did not avail documents to confirm it complied with submission of CBROP to county assembly on due dates
- E procurement (IFMIS) has not been fully adopted to enable end to end procurement processes
- The County has not yet automated revenue collection, recording and accounting system,
 its OSR is still done manually and through LAIFOMS
- County does not comply with timely submission of Quarterly budget execution reports to
 County assembly, further the quarterly reports prepared are not published
- The county does not prepare monthly financial reports,
- The county is yet to appoint internal audit committees for both the executive and the assembly,

KRA 2

- All departments have a designated planning and M&Eofficer
- CIDP, ADP and Budgets are in place and uploaded in the county website accept for the budget 2016/2017 which has not been published on the county website
- The county did not adhere to preparation of the CIDP as per the guidelines issued by the MoDP

- Linkages between CIDP, ADP and budget were not easy to establish since there are projects that are done and not in the budget and some not in the ADP
- In the absence of the projected budget in the CIDP we could not determine whether the annual financing requirement for full implementation of CIDP does not exceed 200% of the 2015/2016 total revenue.
- The county did not prepare the CAPR for the financial year 2015/2016

KRA 3

- Staff Appraisals and performance contracting needs to be done on an annual basis so as to ensure that staff meet their personal and development goals. The performance contracting and appraisal needs to be cascaded down to the heads of depart and other staff
- There Human Resource Information System (HRIS) needs to co-opted into the operations of the county
- Uptake of technology in the County to re-engineer collection of revenue should be prioritized so as to ensure personal responsibility by the citizens on participating in development.
- The County should also ensure a Rapid Results Initiates on service delivery is initiated to avoid compromising on quality and timeliness of service

KRA 4

- The County needs to ensure proper monitoring reports are developed so that the annual progress reports are also developed. The reports ensure citizen participation and feedback mechanisms
- Information on plans, budgets, accounts, audit reports and assessments are neither published in the website nor shared with the public despite these being public documents

KRA5

- Project completion registers are available but do not have adequate project information in place.
- Budgets for most of the projects are lump sum hence difficult to tell what the original specific budgets of the project costs were especially CA budgets
- There are no project progress reports and no M&E reports making it difficult to follow up projects
- Projects are initially budgeted without maintenance costs. These maintenance costs are then introduced in the year immediately the project ends and are all lump sum amounts.
 This makes it very hard to determine the exact maintenance costs allocated to any specific project.

- County Government and County Assembly have implemented development projects without any of them being screened for the EIA. Projects sampled do not have any environmental and social safeguards procedures followed.
- The projects do not have any social safeguard plans and/or procedures/instruments prepared. There are no environmental and social management plans available thus none of the county projects bear NEMA approvals.

Min 3 AOB

There being no other business the meeting adjourned at 4.11pm